

RELEASE IN FULL

From: Abedin, Huma <AbedinH@state.gov>
Sent: Tuesday, July 12, 2011 6:25 PM
To: H
Subject: Fw: NYT Article on Iraqis

From eric schwartz

From: Schwartz, Eric P
Sent: Tuesday, July 12, 2011 06:20 PM
To: Abedin, Huma
Cc: Mills, Cheryl D; Sullivan, Jacob J
Subject: NYT Article on Iraqis

Huma: I'd be very grateful if you'd pass this email to the Secretary as soon as possible, as it concerns a NY Times piece that will run tomorrow and is already on the Web. Best, Eric

Madam Secretary:

The NY Times will publish a story tomorrow (below) that describes delays in U.S. refugee and SIV resettlement processing from inside Iraq, and correctly notes that individuals have thus been subjected to substantially increased risks of persecution as they've awaited USG permission to depart. The article has a very short quote from me that was drawn from an interview in Iraq in May that focused almost exclusively on other Iraq-related issues (the reporter never contacted me on this particular story).

The delays are real, and result from new DHS security screening procedures that involve the intelligence communities. We support the new procedures, which were imposed some months ago (though we would have preferred to have received prior notice so we could have made necessary adjustments).

The new procedures have created some very significant challenges with which we at PRM (and CA, which has responsibility for the SIV program) are grappling. First, the additional procedures have indeed slowed the process, causing delays of many months or longer. Second, the cases of a higher number of Iraqis are being put on "hold" due to security information that raises questions about the applicant's suitability, and the intelligence community has not devoted the resources that would be necessary to quickly resolve, one way or the other, the status of these holds.

Again, nobody questions the value of every necessary security safeguard – in fact, the integrity of our refugee program depends on it. But we need to be taking measures to address the challenges that the procedures have created. In my view, two actions are critical, neither of which is likely to occur quickly without your intervention:

-- the intelligence community and DHS should substantially increase the resources they devote to their security screening process (perhaps with the assistance of the Department of Defense), to ensure against long delays during which people we've determined merit protection could be subjected to kidnapping, abuse or death;

-- as the U.S. military drawdown accelerates, we should quietly be preparing realistic contingency options for responding responsibly to a dramatic increase in the urgency of applications for resettlement from Iraqis who are in imminent danger due to their affiliations with the United States. (This is not the outcome we anticipate, but one for which we should be prepared.)

If you agree, I can work with colleagues at State in preparing points for you for a conversation with the President on this issue. To be sure, this issue should be worked in the interagency, but I'm confident we could drive forward at my level without your support.

Best,
Eric

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From: Diekman, Lauren M
Sent: Tuesday, July 12, 2011 4:28 PM
To: Schwartz, Eric P
Subject: NYT article

Visa Delays Imperil Iraqis Who Helped U.S.

By TIM ARANGO

BAGHDAD — Terrorism fears in the United States are all but halting visas for Iraqis, even those who risked their lives aiding the American war effort, making them especially vulnerable ahead of the planned American military withdrawal.

The Obama administration has required new security background checks for visa applicants, reacting to a case in Kentucky in which two Iraqi immigrants were arrested for alleged ties to an insurgent group, according to American officials in Baghdad.

Advocates say that the administration is ignoring a directive from Congress to draft a contingency plan to expedite visas should those Iraqis who worked for the United States government, especially interpreters for the military, come under increased threat after American forces are drawn down at the end of the year.

"This is not a priority right now for anyone in the government," said Becca Heller, who runs the Iraqi Refugee Assistance Project at the Urban Justice Center in New York. "Not enough people in the Obama administration care about this topic."

The flow of Iraqis to the United States this year could be the fewest since 2007, when the Bush administration was facing an uproar for not effectively addressing the refugee crisis brought on by its invasion.

Through the first nine months of the current fiscal year, fewer than 7,000 Iraqis have been admitted to the United States. In March, just seven were admitted on a so-called special immigrant visa — a class established by Congress to quickly move Iraqis in danger for having helped the American government — and in April, just nine. In some months last year more than 200 arrived on such visas.

The logjam has put numerous Iraqis, like the Aeisa family, in a potentially dangerous bind.

Their story is sadly a common one: a brother was kidnapped and tortured, and the children were bullied in the schoolyard, accused of being spies even by the principal.

Last month they received the phone call they thought would never come. Their visa applications were approved, and they would soon be on their way to Arizona.

The father quit his job at Zain, a cellphone company, the kids left school, the television, furniture and air-conditioner were sold, and the remaining belongings were packed in to more than a dozen suitcases. The family of five took up temporary residence in a friend's storage room.

The week before the flight, another phone call came, this time with bad news. The departure was delayed indefinitely and without explanation.

"It hurts me even more than all the threats we received," said the father, who asked to be identified only as Abu Hassan for security reasons. "We were expecting, 'This is it.'" The mother, Um Hassan, whose brother and father worked for the American military and now live in Arizona, said only, "I feel sick."

Kirk Johnson, who worked for the United States Agency for International Development in Falluja in 2005 and then founded The List Project, a nonprofit group that aids Iraqis who worked for American-affiliated organizations, said, "basically, I think where there's a way to stall the program, there's a will to do it."

Congress required the Pentagon to coordinate with the Departments of State and Homeland Security to submit a report to Congress that accounted for the number of Iraqis who worked for the United States government over the last eight years, as well as the number of those people killed or injured.

The agencies were also required to draft a plan to expedite visas for the most pressing cases, should insurgents threaten those left behind after the military leaves. But neither the Bush nor the Obama administration has met the targets set by Congress.

The numbers are stark: beginning in 2008, Congress expanded the special immigrant visa program to allot 25,000 slots over five years. After nearly four years, the government has issued roughly 7,000 in total.

The Department of Defense failed to meet a May deadline for the report on United States-affiliated Iraqis, and officials at both the Pentagon and the State Department, which was supposed to contribute to the document, cannot say when it may be completed. Mr. Johnson said the impetus for the legislation was to avoid a huge refugee crisis like the one that followed the pullout from Vietnam. A few years ago, after British forces pulled out of Basra, the southern Iraqi port city, translators were rounded up and slaughtered en masse.

In an interview in Baghdad in May, Eric P. Schwartz, assistant secretary of state for the Bureau of Population, Refugees and Migration, said he had no information about the report. "We feel that we are prepared to deal with any variety of contingencies," he said.

Many thousands of Iraqis worked as interpreters for the American military, translating not just words but the cultural folkways of a land most soldiers knew nothing about.

Maj. Gen. Jeffrey S. Buchanan, the top military spokesman here, said of his interpreters over the years, "we were in a lot of hairy stuff together," he said. "So you get a bond with these guys that's incredible."

Like many officers, he helped a translator from a previous tour navigate the bureaucracy of resettlement. Asked about the process, he said, "he got there. It took a long time."

Another former interpreter of his recently saw him on Iraqi television and contacted him. "He got captured by Al Qaeda and was held for about seven months and was tortured," General Buchanan said.

The American government never kept track of how many Iraqis it employed. "50,000? 100,000? 120,000? Who knows?" said Mr. Johnson.

The government also never accounted for how many Iraqi employees were killed or injured. But it is clear hundreds have died, and many more have been wounded. A database kept by Titan, a contractor that provided interpreters, was leaked to Mr. Johnson and published in ProPublica. For a period between 2003 and 2008, the document showed nearly 300 deaths of interpreters hired by Titan.

Now, with the military leaving, many of those who survived, or still work for the Americans, feel abandoned and betrayed by a government they risked their lives for, by serving on the front lines for a cause they believed in. One of those is Muhammad, who insisted he be identified by his first name because of he worried about his safety, worked as an interpreter for the Army from 2007 to 2009.

Muhammad — nicknamed "Matt" by the soldiers he worked for — was denied a special immigrant visa despite submitting a dozen letters of recommendation from American officers. One letter said he had not only saved American soldiers from a burning Humvee, and treated the wounded, but that he had been abducted in 2007 by a local militia and interrogated about working for the Americans. He was denied a visa and never told why.

Iraq is not as violent as it once was, but Iraqis are still threatened for their work with the Americans. Ghaith Baban, 34, currently works for U.S.A.I.D. and spent the month of May in hiding after he found a note in his garage that cited the Koran and threatened his life for "collaborating with the U.S." He first applied for resettlement in early 2009, and is still waiting.

When the military leaves, he said, "it's going to be the worst time for those people who worked for the Americans."

Meanwhile, the Aeisa family waits for their promised flight to Arizona.

They never intended to leave, and when relatives who worked for the American military left for the United States they thought the threats would end. They didn't. Their pit bull, Spider, was killed. A note was left that read, "Leave, traitors. You are spies for the Americans." They moved several times.

"We would have wanted to stay," said Um Hassan, the mother. "We had a farm, we had a normal family. All of our dreams were destroyed."

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